



Flood Risk Assessment

Balscadden Development, Howth, Co. Dublin

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1. Introduction

1.1 Background of Report

This Flood Risk Assessment has been prepared by Waterman Moylan as part of the documentation in support of a Strategic Housing Development (SHD) application for a proposed residential development in Howth, located between the Balscadden Road, Main Street and Abbey Street.

This Flood Risk Assessment has been carried out in accordance with the *DEHLG/OPW Guidelines on the Planning Process and Flood Risk Management* published in November 2009. This assessment identifies the risk of flooding at the site from various sources and sets out possible mitigation measures against the potential risks of flooding. Sources of possible flooding include coastal, fluvial, pluvial (direct heavy rain), groundwater and human/mechanical errors. This report provides an assessment of the subject site for flood risk purposes only.

1.2 Site Location and Description

The proposed development relates to lands located to the south of the Martello Tower on Balscadden Road & the former Baily Court Hotel, Main Street, Howth, County Dublin.

The subject site is bounded to the east by the Balscadden Road and by residential properties, to the west by residential and commercial buildings fronting onto Main Street and Abbey Street, and to the north by lands around Martello Tower. The overall site is approximately 1.43 Hectares, with a former leisure centre building at the northern portion of the lands. The site location is shown on the Figure below:



Figure 1 | Site Location (Source: Google Maps)

A topographic survey was carried out to determine the existing topography at the site. The site has two relatively flat areas, at the north and at the south, with a steep slope between the two, and with steep slopes around the boundary of the site.

The northern portion of the site is at a level generally between c.20m and c.21m OD Malin, while the southern portion of the site is at a level generally between c.33m and c.34.5m OD Malin. Levels fall away at the east of the site towards the Balscadden Road, while levels at the south of the site continue to rise. The site is higher than the adjacent Main Street and Abbey Street to the west.

1.3 Proposed Development

The development will consist of the demolition of existing structures on the proposed site including the disused sports building and the former Baily Court Hotel buildings and the construction of a residential development set out in 4 no. residential blocks, ranging in height from 2 to 5 storeys to accommodate 180 no. apartments with associated internal residential tenant amenity and external courtyards and roof terraces, 1 no. retail unit and 2 no. café/retail units.

The site will accommodate car parking spaces at basement level and bicycle parking spaces at basement and surface level. Landscaping will include new linear plaza which will create a new pedestrian link between Main Street and Balscadden Road to include the creation of an additional 2 no. new public plazas and also maintains and upgrades the pedestrian link from Abbey Street to Balscadden Road below the Martello Tower. Please see the accompanying Statutory Notices for a more detailed description.

Description	Studio	1-Bed	2-Bed	3-Bed	Total
Block A	-	-	2	-	2
Block B	-	51	57	18	126
Block C	-	8	28	7	43
Block D	4	3	2	-	9
Total	4	62	89	25	180

The residential schedule of accommodation is set out in the Table below:

Table 1 | Schedule of Accommodation

The development will include a single level basement under Block B, containing 139 car spaces, cycle parking spaces, plant, storage areas, waste storage areas and other associated facilities. Additional visitor cycle spaces are provided for at ground level.

The development includes all other ancillary site development works to facilitate construction and the provision of the basement car park, site services, piped infrastructure, a sub-station, public lighting, plant, signage, bin stores, bike stores, boundary treatments and hard and soft landscaping.

1.4 Assessment Methodology

This Flood Risk Assessment report follows the guidelines set out in the *DEHLG/OPW Guidelines on the Planning Process and Flood Risk Management* published in November 2009. The components to be considered in the identification and assessment of flood risk are as per Table A1 of the above guidelines:

- Tidal flooding from high sea levels
- Fluvial flooding from water courses
- Pluvial flooding from rainfall / surface water
- Groundwater flooding from springs / raised groundwater

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• Human/mechanical error – flooding due to human or mechanical error

Each component will be investigated from a Source, Pathway and Receptor perspective, followed by an assessment of the likelihood of a flood occurring and the possible consequences.

1.4.1 Assessing Likelihood

The likelihood of flooding falls into three categories of low, moderate and high, which are described in the OPW Guidelines as follows:

Flood Risk	Likelihood: % chance of occurring in a year				
Components	Low	Moderate	High		
Tidal	Probability < 0.1%	0.5% > Probability > 0.1%	Probability > 0.5%		
Fluvial	Probability < 0.1%	1% > Probability > 0.1%	Probability > 1%		
Pluvial	Probability < 0.1%	1% > Probability > 0.1%	Probability > 1%		

Table 2 | From Table A1 of "DEHLG/OPW Guidelines on the Planning Process and Flood Management"

For groundwater and human/mechanical error, the limits of probability are not defined and therefore professional judgment is used. However, the likelihood of flooding is still categorized as low, moderate and high for these components.

From consideration of the likelihoods and the possible consequences a risk is evaluated. Should such a risk exist, mitigation measures will be explored, and the residual risks assessed.

1.4.2 Assessing Consequence

There is not a defined method used to quantify a value for the consequences of a flooding event. Therefore, in order to determine a value for the consequences of a flooding event, the elements likely to be adversely affected by such flooding will be assessed, with the likely damage being stated, and professional judgement will be used in order to determine a value for consequences. Consequences will also be categorized as low, moderate, and high.

1.4.3 Assessing Risk

Based on the determined 'likelihood' and 'consequences' values of a flood event, the following 3x3 Risk Matrix will then be referenced to determine the overall risk of a flood event.

		Consequences			
		Low	Moderate	High	
Book Low Out Moderate	Low	Extremely Low Risk	Low Risk	Moderate Risk	
	Moderate	Low Risk	Moderate Risk	High Risk	
Like	High	Moderate Risk	High Risk	Extremely High Risk	

Table 3 | 3x3 Risk Matrix

2. Tidal

2.1 Source

Tidal flooding occurs when normally dry, low-lying land is flooded by seawater. The extent of tidal flooding is a function of the elevation inland flood waters penetrate, which is controlled by the topography of the coastal land exposed to flooding.

2.2 Pathway

The site is located close to the coast, with the nearest coastline just 60m east of the eastern boundary of the site. The Dublin Coastal Protection Project indicated that the 2002 record high tide event reached 2.95m OD Malin. The lowest proposed finished floor level at the development is to be constructed at 18m OD Malin, well above the historic high tide event.

Coastal Flood Extent Maps available on the OPW's National Flood Information Portal have been consulted as part of this assessment. These maps outline existing and potential flood hazard and risk areas which are being incorporated into a Flood Risk Management Plan. An extract of the map is shown in the Figure below:



Figure 2 | Extract from the OPW's Tidal Flood Extents Map

High probability flood events, as shown in the above map, are defined as having approximately a 1-in-10 chance of occurring or being exceeded in any given year (10% Annual Exceedance Probability), medium probability flood events are defined as having an AEP of 0.5% (1-in-200 year storm), while low probability events are defined having an AEP of 0.1% (1-in-1,000 year storm). The map indicates that the subject

development is not at risk of flooding for the 1-in-1,000 year event, with the closest tidal flood zone located approximately 2.1km to the west of the site.

Despite the close proximity of the site to the coast, the steep gradients at the adjacent coastline ensure that the site is well above the tidal flood zone.

Given that the site is located 2.1km from the nearest 1-in-1,000 year flood zone and that there is at least a 15m level difference between the high tide event and the proposed buildings, it is evident that a pathway does not exist between the source and the receptor. A risk from tidal flooding is therefore extremely low and no flood mitigation measures need to be implemented.

3. Fluvial

3.1 Source

Fluvial flooding occurs when a river's flow exceeds its capacity, typically following excessive rainfall.

3.2 Pathway

There are no significant above-ground watercourses in the vicinity of the site. Surface water from the surrounding area drains to the underground sewer in Main Street. The nearest above-ground watercourse is the Bloody Stream, a watercourse flowing northwards approximately 800m west of the site, flowing adjacent to the Howth Castle.

Fluvial Flood Extent Maps available on the OPW's National Flood Information Portal have been consulted as part of this assessment. These maps outline existing and potential flood hazard and risk areas which are being incorporated into a Flood Risk Management Plan. An extract of the map is shown in the Figure below:



Figure 3 | Extract from the FEM FRAMS Fluvial Flood Extents Map

High probability flood events, as shown in the above map, are defined as having approximately a 1-in-10 chance of occurring or being exceeded in any given year (10% Annual Exceedance Probability), medium probability flood events are defined as having an AEP of 1% (1-in-100 year storm), while low probability events are defined having an AEP of 0.1% (1-in-1,000 year storm).

The nearest fluvial flood zone identified is approximately 4.5km north-west of the subject site, at Baldoyle Bay.

Given that there are no watercourses in the vicinity of the subject site and that the site is outside of any identified fluvial flood zone, it is evident that a pathway does not exist between the source and the receptor. A risk from fluvial flooding is therefore extremely low and no flood mitigation measures need to be considered.

4. Pluvial

4.1 Source

Pluvial flooding occurs when heavy rainfall creates a flood event independent of an overflowing water body. Pluvial flooding can happen in any urban area, including higher elevation areas that lie above coastal and river floodplains.

4.2 Pathway & Receptors

During periods of extreme prolonged rainfall, pluvial flooding may occur through the following pathways:

	Pathway	Receptor
1	Surcharging of the proposed internal drainage systems during heavy rain events leading to internal flooding	Proposed development – properties and roads
2	Surcharging from the existing surrounding drainage system leading to flooding within the subject site by surcharging surface water pipes	Proposed development – properties and roads
3	Surface water discharging from the subject site to the existing drainage network leading to downstream flooding	Downstream properties and roads
4	Overland flooding from surrounding areas flowing onto the subject site	Proposed development – properties and roads
5	Overland flooding from the subject site flowing onto surrounding areas	Downstream properties and roads

 Table 4 | Pathways and Receptors

4.3 Likelihood

The likelihood of each of the 5 pathway types are addressed individually as follows:

4.3.1 Surcharging of the proposed on-site drainage systems:

The proposed on-site surface water drainage sewers will be designed to accommodate flows from a 5-year return event, which indicates that on average the internal system may surcharge during rainfall events with a return period in excess of five years. Therefore, the likelihood of the on-site drainage system surcharging is considered high.

4.3.2 Surcharging from the existing surrounding drainage system:

The OPW's National Flood Hazard Maps, extracted below, have been consulted to identify recorded instances of flooding in the vicinity of the site. The nearest recorded flood event occurred approximately 600m west of the site at the Howth Dart Station, due to coastal/estuarine waters flooding the banks of the Bloody Stream.



Figure 4 | Extract from the OPW's Past Flood Events Map

With no history of flooding in the area due to surcharging, the likelihood of such flooding occurring is considered low.

4.3.3 Surface water discharge from the subject site:

Due to the increase in hard standing area as a result of the proposed development, there is an increased likelihood of surface water discharge from the site leading to downstream flooding. As such, the likelihood can be considered moderate.

4.3.4 Overland flooding from surrounding areas:

With no recorded flood events in the immediate area that could have an impact on the subject site, as per the OPW records referred to above, it is considered that there is a low likelihood of flooding from surrounding areas.

4.3.5 Overland flooding from the subject site:

Due to the increase in hard standing area as a result of the proposed development, there is an increased likelihood of overland flooding from the site leading to downstream flooding. As such, the likelihood can be considered moderate.

4.4 Consequence

Surface water flooding would result in damage to roads and landscaped areas, and could impact the basement and ground floor levels of buildings. The consequences of pluvial flooding are considered moderate.

4.5 Risk

The risk of each of the 5 pathway types is addressed individually as follows:

4.5.1 Surcharging of the proposed on-site drainage systems:

With a high likelihood and moderate consequence of flooding the site from surcharging the on-site drainage system, the resultant risk is high.

4.5.2 Surcharging from the existing surrounding drainage system:

With a low likelihood and moderate consequence of flooding the site from the existing surface water network, the resultant risk is low.

4.5.3 Surface water discharge from the subject site:

With a moderate likelihood and moderate consequence of surface water discharge from the subject site, the resultant risk is moderate.

4.5.4 Overland flooding from surrounding areas:

With a low likelihood and moderate consequence of overland flooding from the surrounding areas, the resultant risk is low.

4.5.5 Overland flooding from the subject site:

With a moderate likelihood and moderate consequence of overland flooding from the subject site, the resultant risk is moderate.

4.6 Flood Risk Management

The following are flood risk management strategies proposed to minimise the risk of pluvial flooding for each risk:

4.6.1 Surcharging of the proposed on-site drainage systems:

The risk of flooding is minimised with adequate sizing of the on-site surface water network and SuDS devices. Open areas with low level planting and roadside trees act as soft scape and will significantly slow down and reduce the amount of surface water runoff from the site. Green roofing is proposed at the apartment blocks, to cover 60% of the total roof area. Green roofing will significantly reduce rainfall runoff through retention and evapotranspiration. Downpipes from the buildings will direct rainwater to planter boxes before discharging to the surface water network. Permeable paving is in courtyards and along pedestrian circulation paths which will provide some treatment volume.

These proposed source and site control devices will intercept and slow down the rate of runoff from the site to the on-site drainage system, reducing the risk of surcharging.

Furthermore, a hydro-brake or similar approved flow control device will provide a runoff limited to the greenfield equivalent runoff rate for each catchment, with excess storm water to be attenuated in private underground tanks. Sufficient attenuation volume will be provided for the 1-in-100 year storm (accounting for a 20% increase due to climate change). This will limit the runoff from the site and minimise the discharge rate into receiving waters.

As a result of these proposed measures, the likelihood of surcharging of the proposed on-site drainage systems is low.

4.6.2 Surcharging from the existing surrounding drainage system:

The risk of flooding due to surcharging of the existing surface water network is minimised with overland flood routing away from the buildings. The overland flood route is shown on the accompanying Waterman Moylan drawing 21-032-P027 Overland Flood Route.

The risk to the buildings is further mitigated by setting finished floor levels at least 200mm above the adjacent road channel line.

In order to mitigate the risk of the basement flooding due to water backing up into the new onsite drainage system, non-return valves will be provided in the last manholes on site to prevent the public sewers from surcharging into the private drainage system.

4.6.3 Surface water discharge from the subject site:

Surface water discharge from the subject site is intercepted and slowed down through the use of source control devices, as described in Section 4.6.1 above, minimising the risk of pluvial flooding from the subject site. Surface water discharge from the site is restricted by flow control devices to the greenfield equivalent rate, with sufficient attenuation storage provided for the 1-in-100 year storm, accounting for a 20% increase due to climate change. As such, the rate at which surface water discharges from the subject site will not be increased as a result of the proposed development.

4.6.4 Overland flooding from surrounding areas:

The risk from overland flooding from surrounding areas is low. The site is at the top of a hill, above the surrounding roads and buildings. Overland flood routing and raised finished floor levels will provide protection for the proposed buildings, as described in Section 4.6.2 above. The proposed basement will be suitably tanked to prevent ingress of water.

4.6.5 Overland flooding from the subject site:

The risk of overland flooding from the subject site is minimised by providing SuDS features to intercept and slow down the rate of runoff from the site to the sewer network, as described in Section 4.6.1 above. Sufficient attenuation is provided for the 1-in-100 year storm, accounting for a 20% increase due to climate change. Thus, even under extreme storm conditions, the surface water can be attenuated without causing flooding downstream.

4.7 Residual Risk

As a result of the design measures detailed above in Section 4.6, there is a low residual risk of flooding from each of the surface water risks.

5. Groundwater

5.1 Source

Groundwater flooding occurs when the water table rises above the ground surface. This typically happens during periods with prolonged rainfall which exceeds the natural underground drainage system's capacity.

5.2 Pathway

The pathway for groundwater flooding is from the ground. Note that although groundwater flooding is typically considered to be when the water table rises above the ground surface, underground services and building foundations could also be affected by high water tables that do not reach the ground surface.

5.3 Receptor

The receptors for ground water flooding would be the underground services and the basement and ground floors of buildings.

5.4 Likelihood

Geological Survey Ireland (GSI) produces a wide range of datasets, including groundwater vulnerability mapping. From the GSI groundwater vulnerability map, extracted below, the site lies within an area with high to extreme groundwater vulnerability.



Figure 5 | Extract of Groundwater Vulnerability Map

With the site falling within an area with high to extreme groundwater vulnerability, the likelihood of groundwater rising through the ground and causing potential flooding on site during prolonged wet periods is high.

5.5 Consequence

The consequence of ground water flooding would be some minor temporary seepage of ground water through the ground around the proposed buildings. Underground services could be inundated from high water tables. Over time, groundwater could seep into the basement. Therefore, the consequence of ground water flooding occurring at the proposed development is considered moderate.

5.6 Risk

With a high likelihood and moderate consequences of flooding due to groundwater, the risk is considered high.

5.7 Flood Risk Management

Finished floor levels will be set above the adjacent road and ground levels, as described in Section 4.6, to ensure that any seepage of ground water onto the development does not flood into the buildings. In the event of ground water flooding on site, this water can escape from the site via the overland flood routing, also described in Section 4.6.

The buildings' design will incorporate suitable damp proof membranes to protect against damp and water ingress from below ground level. To mitigate the risks of groundwater entering the basement it must be adequately waterproofed. Any penetrations through the basement wall or slab must also be appropriately sealed to prevent ingress of groundwater.

It is proposed to install a granular blanket surrounding the basement structure, which will allow groundwater to seep around the basement, maintaining any long-term sub-surface perched water movement. This will minimise the effect that the proposed basement will have on the local water table, mitigating the risk to surrounding areas including other basements in the vicinity of the site.

5.8 Residual Risk

There is a low residual risk of flooding from ground water.

6. Human/Mechanical Errors

6.1 Source

The subject site will be drained by an internal private storm water drainage system, discharging to the existing surface water network in Main Street at the west of the site. The internal surface water network is a source of possible flooding were it to become blocked.

6.2 Pathway

If the proposed private drainage system blocks this could lead to possible flooding within the private and public areas.

6.3 Receptor

The receptors for flooding due to human/mechanical error would be the ground and basement levels of the buildings, the roads and the open landscaped areas around the site.

6.4 Likelihood

There is a high likelihood of flooding on the subject site if the surface water network were to become blocked.

6.5 Consequence

The surface water network would surcharge and overflow through gullies and manhole lids. It is, therefore, considered that the consequences of such flooding are moderate.

6.6 Risk

With a high likelihood and moderate consequence, there is a high risk of surface water flooding should the surface water network block.

6.7 Flood Risk Management

As described in Section 4.6, finished floor levels have been designed to be generally above the adjacent road network, which will reduce the risk of flooding if the surface water network were to block. In the event of the surface water system surcharging, much of the surface water can still escape from the site by overland flood routing, as described in Section 4.6, without causing damage to the proposed buildings.

The surface water network (drains, gullies, manholes, AJs, attenuation system) will need to be regularly maintained and where required cleaned out. A suitable maintenance regime of inspection and cleaning should be incorporated into the safety file/maintenance manual for the development.

6.8 Residual Risk

As a result of the flood risk management outlined above, there is a low residual risk of overland flooding from human / mechanical error.

7. Conclusions and Recommendations

The subject lands have been analysed for risks from tidal flooding from the Irish Sea at Balscadden Bay, fluvial flooding from the Bloody Stream, pluvial flooding, ground water and failures of mechanical systems. Table 4, below, presents the various residual flood risks involved.

Source	Pathway	Receptor	Likelihood	Consequence	Risk	Mitigation Measure	Residual Risk
Tidal	Irish Sea / Balscadden Bay	Proposed development	Extremely low	None	Negligible	None	Extremely low
Fluvial	Bloody Stream	Proposed development	Extremely Low	None	Negligible	None	Extremely low
Pluvial	Private & Public Drainage Network	Proposed development, downstream properties and roads	Ranges from high to low	Moderate	Ranges from high to low	Appropriate drainage, SuDS and attenuation design, setting of floor levels, overland flood routing	Low
Ground Water	Ground	Underground services, basement and ground level of buildings	High	Moderate	High	Appropriate setting of floor levels, flood routing, damp proof membranes, adequate waterproofing at the basement structure and sealing of all openings in the basement	Low
Human/ Mechanical Error	Drainage network	Proposed development	High	Moderate	High	Setting of floor levels, overland flood routing, regular inspection of SW network	Low

Table 5 | Summary of the Flood Risks from the Various Components

As indicated in the above table, the various sources of flooding have been reviewed, and the risk of flooding from each source has been assessed. Where necessary, mitigation measures have been proposed. As a result of the proposed mitigation measures, the residual risk of flooding from any source is low.

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UK and Ireland Office Locations

